# CITY OFLOSHMELES 



# ELECTED OFFICIALS of the CITY OF LOS ANGELES CALIFORNIA 

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ROCKARD J . DELGADILLO
CITY ATTORNEY
LAURA CHICK CONTROLLER

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for the
CITY OF LOS ANGELES DEFERRED COMPENSATION PLAN

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CITY OF LOS ANGELES
CALIFORNIA


ANTONIO R. VILLARAIGOSA MAYOR

April 1, 2007

The Honorable Antonio R. Villaraigosa, Mayor
Honorable Council of the City of Los Angeles
Deferred Compensation Plan Participants

On behalf of the Board of Deferred Compensation Administration, I am pleased to submit the City of Los Angeles Deferred Compensation Plan Annual Report for 2006. The past year saw the Plan achieve significant new milestones. Plan assets reached a record $\$ 2.5$ billion and Plan participation climbed to 36,784 participants. In compliance with recommendations from the City Council, the Board completed its Request for Proposal (RFP) for a new Plan Administrator, the culmination of a multi-year effort to improve its vendor selection processes. The Board also developed proposals, based on recommendations from Plan participants, for improving the governance of the Plan by establishing direct elections for several Board positions.

Federal legislation passed in 2006 is paving the way for continued improvements to the City's Plan. The Board is dedicated to maximizing the benefits of the Plan for all its participants and maintaining the Plan's standing as national model of user-friendly, cost-effective administration.

Respectfully submitted,

Margaret Whelan, Chairperson
Board of Deferred Compensation Administration

## deferred compensation plan ADMINISTRATIVE STRUCTURE

## BOARD OF DEFERRED COMPENSATION ADMINISTRATION

 (Plan design and administration, contracting authority)

## ACTIVITIES \& STATISTICS

Participation - As of December 31, 2006, the City's Plan had a total of 36,784 participant accounts, a $4.6 \%$ increase from the prior year. The Plan Administrator recorded 2,517 new enrollments during this period. The total number of contributing participants represents $59.2 \%$ of the eligible employee population (a breakdown of departmental participation rates is provided as Appendix A to this report). The chart below indicates the steady increase in total enrollment levels from 2000 through 2006:


Plan Assets - Year-end total Plan assets were $\$ 2,566,734,158$, vs. $\$ 2,230,031,810$ at year-end 2005 . This represents a $15.1 \%$ year-over-year increase and is the highest total ever recorded for the City's Plan.


Asset Allocation - The Plan's overall asset allocation continued to broaden in 2006. The largest pieces of the City's portfolio pie, Large-Cap Stocks and the Savings/Fixed Account products, both declined by a cumulative 3\%, on top of a $3 \%$ decline in 2005 . Growth occurred in the International and Asset Allocation categories.



Net Cash Flows - The charts below indicate the changes in net cash flow activity over the past three years. In 2006, the strongest cash flows were to the Plan's savings/fixed account products, international stocks and asset allocation funds.




Loan Program - The City's loan program, introduced in 2004, continues to generate significant participant activity. However, the percentage of Plan assets loaned out is still small relative to the Plan as a whole - $\$ 81.7$ million, or $3.2 \%$ of Plan assets (vs. 2.5\% at year-end 2005). Currently $21.1 \%$ of participants have outstanding loans against their accounts.



Contributions - Salary deferrals rose $7 \%$ in 2006 as participants took advantage of the final year of higher annual limit increases provided for under 2001 tax legislation. After 2006, further annual limit increases will be tied to inflation increases.


Rollovers - Rollover activity increased in 2006, with the total dollar amount of funds rolled out, as well as rolled in, surpassing previous records. On a net basis, $1.2 \%$ of assets rolled out of the Plan, vs. $0.7 \%$ in 2005, but this was not a record - the highest percentage occurred in 2002, at $1.7 \%$.


Plan Assets by Participant/Balance Levels - The graph below breaks down Plan assets by the number of participants at particular balance levels. Relative to the prior year, the percentage of participants with less than $\$ 50,000$ decreased from $61 \%$ to $58 \%$ and several of the mid-level categories grew slightly. This continues a trend in place over the last few years indicating rising average account balances.


Distributions - The table below breaks down distribution types by election and by dollars. The vast majority of participants elect periodic payments. However, full withdrawals comprise the largest segment of total dollars distributed. Loans are taking increasingly larger shares of both distribution elections and dollars.



Hardships - Staff processed 56 hardship applications in 2006, up from 24 the prior year, the first increase since introduction of the loan program in 2004. Of these, 50 were approved and six were denied. The graph below indicates the number of hardship applications reviewed by the Board from 1994 through 2006.

Hardships - 1994-2006


Phone Line/Website Statistics - The following graph compares participant activity via the primary toll-free line as well as the Plan website in 2006. As the graph indicates, use of the website for participant transactions is rising rapidly while use of the phone system is declining.


Local Service Statistics - For 2006, the following charts indicate total local participant contact (including phone calls to the local service center and walk-in-person meetings); group meeting attendance; individual counseling sessions; and local office phone calls:

Total Local-Office Participant Contact:


## Group Meeting Attendance



Individual Counseling Sessions:


## Local Office Phone Calls:



Performance Returns - As a whole, the overall participant return for all Plan assets in 2006 was $9.7 \%$. The following table provides performance returns for calendar year 2006 as well as three, five and ten year periods:

| SAVINGS ACCOUNTS | Annualized Yield for Quarter |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 12/31/2006 | 9/30/2006 | 6/30/2006 | 3/31/2006 |  |
| Washington Mutual Liquid Account | 5.34\% | 5.35\% | 4.84\% | 4.39\% |  |
| 1-yr CD | 5.29\% | 5.48\% | 5.01\% | 4.64\% |  |
| 2-yr CD | 5.08\% | 5.43\% | 5.00\% | 4.65\% |  |
| $3-\mathrm{yr}$ CD | 5.02\% | 5.42\% | 4.99\% | 4.66\% |  |
| 4-yr CD | 5.02\% | 5.43\% | 5.01\% | 4.69\% |  |
| 5-yr CD | 5.05\% | 5.45\% | 5.03\% | 4.72\% |  |
| FIXED ACCOUNTS | Average Annualized Returns |  |  |  |  |
|  | 1 Year | 3 Years | 5 Years | 10 Years | Since Inception |
| Galliard Stable Value Fund | 4.64\% | 4.37\% | 4.68\% | 5.46\% | 6.66\% |
|  | 12/31/2005 | 9/30/2005 | 6/30/2005 | 3/31/2005 |  |
| Hartford General Account (declared "new money" rates only) | 4.10\% | 4.28\% | 4.38\% | 4.30\% | N/A |
| STOCK \& BOND FUNDS | Average Annualized Returns |  |  |  |  |
|  | 1 Year | 3 Years | 5 Years | 10 Years | Since Inception |
| BONDS |  |  |  |  |  |
| MSIF Fixed Income Fund INST | 4.08\% | 4.50\% | 5.15\% | 6.24\% | 8.84\% |
| Vanguard Total Bond Market Index Fund | 4.40\% | 3.76\% | 4.74\% | 6.08\% | 6.13\% |
| BALANCED |  |  |  |  |  |
| Hartford Advisers HLS | 10.81\% | 7.30\% | 4.80\% | 7.52\% | N/A |
| LARGE-CAP STOCKS |  |  |  |  |  |
| Hartford Stock HLS | 14.77\% | 9.51\% | 4.74\% | 8.06\% | N/A |
| Investment Company of America | 15.94\% | 10.80\% | 8.00\% | 10.47\% | 12.86\% |
| Fidelity Magellan Fund | 7.22\% | 7.04\% | 3.17\% | 6.99\% | 18.43\% |
| Growth Fund of America | 10.94\% | 12.37\% | 8.01\% | 12.94\% | 9.64\% |
| Capital Guardian U.S. Equity Fund | 10.84\% | 8.78\% | N/A | N/A | 14.39\% |
| Vanguard Institutional Index Fund | 5.78\% | 10.43\% | 6.20\% | 8.47\% | 11.09\% |
| MID-CAP STOCKS |  |  |  |  |  |
| Hartford Capital Appreciation HLS | 16.73\% | 17.28\% | 13.07\% | 14.28\% | N/A |
| SMALL-CAP STOCKS |  |  |  |  |  |
| Lotsoff Small Capital Equity | 2.23\% | N/A | N/A | N/A | 18.68\% |
| State Street Russell 2000 Index Trust Fund C | 17.77\% | 13.15\% | 10.87\% | N/A | 9.23\% |
| INTERNATIONAL STOCKS |  |  |  |  |  |
| Fidelity Diversified International Fund | 22.52\% | 19.78\% | 17.27\% | 13.16\% | 12.49\% |
| Scudder EAFE Equity Index Fund | 25.69\% | 19.46\% | 14.16\% | 7.25\% | 7.30\% |
| PROFILE PORTFOLIOS |  |  |  |  |  |
| Conservative | 9.01\% | 6.79\% | N/A | N/A | 6.46\% |
| Moderate | 12.43\% | 8.98\% | N/A | N/A | 7.79\% |
| Aggressive | 15.32\% | 10.89\% | N/A | N/A | 8.89\% |


| BENCHMARK INDICES |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Lehman Brothers Aggregate Bond | $\mathbf{4 . 3 3 \%}$ | $3.70 \%$ | $5.06 \%$ | $6.24 \%$ |  |
| MSCI EAFE | $\mathbf{2 6 . 3 4 \%}$ | $19.93 \%$ | $14.98 \%$ | $7.71 \%$ | N/A |
| Russell 2000 | $\mathbf{1 8 . 3 7 \%}$ | $13.56 \%$ | $11.39 \%$ | $9.44 \%$ | N/A |
| Standard \& Poor's 500 | $\mathbf{1 5 . 7 8 \%}$ | $10.43 \%$ | $6.19 \%$ | $8.42 \%$ | N/A |

Budgetary Accounts - The Plan maintains budget accounts to fund the costs of administration, both internal and external. Presently Plan participant accounts are assessed slightly over a tenth of a percent annually. Contributing participants pay a fifty-cent fee with every payroll contribution to the Plan. These revenue sources are used to pay for the Plan's contractual obligations to the Plan Administrator as well as cover the City's internal costs. A reserve is maintained to guard against fluctuations in Plan assets. Current budgetary surpluses, as well as a pending reduction in the Plan Administrator fee, mean that participants will see a fee reduction in 2007.

| DEFERRED COMPENSATION PLAN YEARLY BUDGET REVIEW |  |  |
| :---: | :---: | :---: |
| ADMINISTRATIVE AND OPERATING EXPENSES |  |  |
| YEAR ENDING 12/31/06 |  |  |
|  |  |  |
| STARTING BALANCE |  |  |
| Payroll Fee Trust Fund Ending Balance - 12/31/05 | \$ | 437,261 |
| Administrative Fee Reserve Fund Balance - 12/31/05 | \$ | 1,407,403 |
| Total | \$ | 1,844,664 |
| REVENUESIFEES |  |  |
| City Payroll Administrative ("Fifty Cent") Fees | \$ | 289,116 |
| DWP Payroll Administrative ("Fifty Cent") Fees | \$ | 61,188 |
| Interest Earnings on Payroll Fee Trust Fund | \$ | 14,569 |
| Administrative Fee Reserve Fund Deposits | \$ | 814,152 |
| Interest Earnings on Administrative Fee Reserve Fund | \$ | 84,243 |
| Total Revenue/Fees | \$ | 1,263,267 |
| STARTING BALANCE + REVENUE/FEES | \$ | 3,107,931 |
|  |  |  |
| EXPENDITURES |  |  |
| Personnel Department Reimbursements | \$ | $(186,932)$ |
| Consulting Costs | \$ | $(179,046)$ |
| NAGDCA | \$ | $(24,117)$ |
| Office \& Admin | \$ | $(1,597)$ |
| Miscellaneous Administrative Expenses | \$ | $(14,337)$ |
| TOTAL EXPENDITURES | \$ | $(406,030)$ |
|  |  |  |
|  |  |  |
| Actual Payroll Fee Trust Fund Ending Balance (12/31/06) | \$ | 410,439 |
| Actual Administrative Fee Reserve Fund Ending Balance (12/31/06) | \$ | 2,291,462 |
| ACTUAL TOTAL BALANCE AS OF 12/31/06 | \$ | 2,701,900 |
|  |  |  |
| ENCUMBRANCES/LIABILITIES |  |  |
| Reimbursements: (Personnel: 3 Mos. Ending 9/30/06) | \$ | $(55,517)$ |
| Reimbursements: (Personnel: 3 Mos. Ending 12/31/06) | \$ | $(63,322)$ |
| TOTAL LIABILITIES | \$ | $(118,839)$ |
|  |  |  |
| ASSETS LESS EXPENDITURES/LIABILITIES | \$ | 2,583,062 |

## Conclusion

2006 proved to be a year of continuing excellence and milestone achievements for the Deferred Compensation Plan. The Board will continue its mission of ensuring that the Plan provides quality service at a reasonable cost.

Appendix A

| CONTRIBUTION RATES BY DEPARTMENT CODE - 2006 |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Department Name | Current Eligible 1/06 | Current <br> Contrib 1/06 | Previous \% Contrib | Current Eligible 1/07 | Current Contrib $1 / 07$ | Current \% Contrib. | \% Difference | \# Difference |
| AIRPORTS | 2,986 | 1,353 | 45.3\% | 3,189 | 1,502 | 47.1\% | 1.79\% | 149 |
| ANIMAL SERVICES | 283 | 121 | 42.8\% | 327 | 143 | 43.7\% | 0.97\% | 22 |
| AGING | 52 | 38 | 73.1\% | 52 | 38 | 73.1\% | 0.00\% | 0 |
| BUILDING \& SAFETY | 863 | 436 | 50.5\% | 920 | 471 | 51.2\% | 0.67\% | 35 |
| CAO | 124 | 85 | 68.5\% | 121 | 87 | 71.9\% | 3.35\% | 2 |
| CITY ATTORNEY | 948 | 566 | 59.7\% | 974 | 575 | 59.0\% | (0.67\%) | 9 |
| CITY CLERK | 155 | 95 | 61.3\% | 166 | 111 | 66.9\% | 5.58\% | 16 |
| CDD | 354 | 174 | 49.2\% | 319 | 157 | 49.2\% | 0.06\% | (17) |
| COLISEUM | 32 | 17 | 53.1\% | 32 | 17 | 53.1\% | 0.00\% | 0 |
| COMMISSION-CHILD \& YOUTH | 13 | 7 | 53.8\% | 9 | 6 | 66.7\% | 12.82\% | (1) |
| COMMISSION-HUMAN RELATIONS | 15 | 8 | 53.3\% | 15 | 8 | 53.3\% | 0.00\% | 0 |
| COMMISSION-STATUS OF WOMEN | 12 | 6 | 50.0\% | 10 | 5 | 50.0\% | 0.00\% | (1) |
| CONTROLLER | 168 | 124 | 73.8\% | 175 | 136 | 77.7\% | 3.90\% | 12 |
| CONVENTION CENTER | 168 | 84 | 50.0\% | 151 | 88 | 58.3\% | 8.28\% | 4 |
| COUNCIL | 332 | 80 | 24.1\% | 358 | 94 | 26.3\% | 2.16\% | 14 |
| CULTURAL AFFAIRS | 54 | 30 | 55.6\% | 64 | 31 | 48.4\% | (7.12\%) | 1 |
| DEPT ON DISABILITY | 21 | 13 | 61.9\% | 21 | 13 | 61.9\% | 0.00\% | 0 |
| DWP | 7,888 | 4,727 | 59.9\% | 7,901 | 4,878 | 61.7\% | 1.81\% | 151 |
| EL PBLO LA HIST MNT AUT | 20 | 11 | 55.0\% | 18 | 11 | 61.1\% | 6.11\% | 0 |
| EMERGENCY PREPAREDESS DEPT | 16 | 10 | 62.5\% | 17 | 12 | 70.6\% | 8.09\% | 2 |
| EMPLOYEE RELATIONS | 3 | 1 | 33.3\% | 3 | 1 | 33.3\% | 0.00\% | 0 |
| ENVIRONMENTAL AFFAIRS | 34 | 20 | 58.8\% | 32 | 21 | 65.6\% | 6.80\% | 1 |
| FIRE - FIREFIGHTERS | 3,486 | 2,840 | 81.5\% | 3,631 | 2,979 | 82.0\% | 0.57\% | 139 |
| FIRE CIVILIAN | 328 | 182 | 55.5\% | 342 | 192 | 56.1\% | 0.65\% | 10 |
| GENERAL SERVICES | 2,116 | 847 | 40.0\% | 2,272 | 941 | 41.4\% | 1.39\% | 94 |
| HARBOR | 686 | 339 | 49.4\% | 758 | 374 | 49.3\% | (0.08\%) | 35 |
| HOUSING | 447 | 236 | 52.8\% | 486 | 263 | 32.3\% | (20.54\%) | 27 |
| ITA | 740 | 513 | 69.3\% | 728 | 511 | 70.2\% | 0.87\% | (2) |
| LACERS | 109 | 74 | 67.9\% | 117 | 82 | 70.1\% | 2.20\% | 8 |
| LIBRARY | 810 | 346 | 42.7\% | 811 | 358 | 44.1\% | 1.43\% | 12 |
| MAYOR | 133 | 24 | 18.0\% | 131 | 25 | 19.1\% | 1.04\% | 1 |
| NEIGHBORHOOD EMPOWERMENT | 42 | 25 | 59.5\% | 42 | 27 | 64.3\% | 4.76\% | 2 |
| PENSIONS | 82 | 51 | 62.2\% | 94 | 62 | 66.0\% | 3.76\% | 11 |
| PERSONNEL C S 1 | 479 | 306 | 63.9\% | 495 | 318 | 64.2\% | 0.36\% | 12 |
| PLANNING | 269 | 160 | 59.5\% | 290 | 177 | 61.0\% | 1.55\% | 17 |
| POLICE OFFICERS | 9,314 | 7,060 | 75.8\% | 9,428 | 7,195 | 76.3\% | 0.52\% | 135 |
| POLICE CIVILIAN | 3,064 | 1,696 | 55.4\% | 3,257 | 1,832 | 56.2\% | 0.90\% | 136 |
| PUBLIC WORKS | 5,648 | 2,657 | 47.0\% | 5,746 | 2,740 | 47.7\% | 0.64\% | 83 |
| RECREATION \& PARKS | 1,834 | 539 | 29.4\% | 2,034 | 633 | 31.1\% | 1.73\% | 94 |
| TRANSPORTATION | 1,554 | 831 | 53.5\% | 1,628 | 847 | 52.0\% | (1.45\%) | 16 |
| TREASURY | 370 | 245 | 66.2\% | 383 | 250 | 65.3\% | (0.94\%) | 5 |
| LOS ANGELES ZOO | 224 | 93 | 41.5\% | 234 | 96 | 41.0\% | (0.49\%) | 3 |
|  |  |  |  |  |  |  |  |  |
| TOTALS---> | 46,306 | 27,080 | 58.5\% | 47,811 | 28,318 | 59.2\% | 0.75\% | 1,238 |

